### ADVISORY COMMITTEE ON SUPPLY CHAIN COMPETITIVENESS

Department of Commerce Room 3407 Washington, DC

Tuesday,
June 23, 2015

The meeting was convened, pursuant to notice, at 12:15 p.m., MR. RICK BLASGEN, Chairman, presiding.

### APPEARANCES:

## COMMITTEE MEMBERS:

- MR. PAUL BINGHAM
- MR. RICK D. BLASGEN
- MR. JAMES COOPER
- MR. PAUL FISHER
- MR. BRANDON FRIED
- MR. RICK GABRIIELSON
- MR. BILL HANSON
- MR. RICKY KUNZ
- MR. TONY McGEE
- MS. TIFFANY MELVIN (Conference Call)
- MR. COREY ROSENBUSCH
- MR. NORMAN SCHENK
- MR. CHRISTOPHER S. SMITH
- MR. MIKE STEENHOEK

LISA DENNIS COURT REPORTING 410-729-0401

MR. RON STOWE

MR. JUAN VILLA

MR. SHAWN WATTLES

MR. DEAN H. WISE

## U.S. DEPARTMENT OF COMMERCE:

MR. GLEN BOLEDOVICH NOAA

MR. RICHARD BOLL International Trade Specialist

MS. SARA BONNER

MR. TED DEAN

MR. DAVID LONG Director Office of Service Industries

MR. JOHN MILLER International Trade Specialist

## ALSO PRESENT:

- MR. JACK AMPUJA
- MR. ADUTYA BASHEER
- MR. PAUL BEA
- MS. BRIDGET COLLEN
- MR. DONALD CREED
- MR. STEVE HILSEN
- MR. WILL HUDSON
- MR. JON KENT
- MR. ERIC KULISCH
- MR. NATHANIEL LOEWENTHEIL
- MR. HOUSTON MASON
- MR. GEOFF MILSOM
- MS. REBECCA MOND
- MR. STEPHEN SHAFER
- MS. LYDIA STUVER
- MR. MARCUS TRUJILLO
- MR. JOHN YOUNG

PAGE
5
12
41
67
103

# 

## PROCEEDINGS

## COMMITTEE WELCOME

Mr. David Long, Director

Office of Supply Chain

Professional and Business Services

U.S. Department of Commerce

MR. LONG: I think everyone has a copy of the revised agenda. I just wanted to call this to your attention, make sure everybody had copies. I had to make a few adjustments to accommodate some schedule changes here. There are also handouts for the

documents we will be looking at during the meeting.

A couple of things about the facilities today

-- this is the Department Research Library. We are
likely to be meeting here a great deal in the future.

This is a terrific room for this.

It does come with a couple of special features. I think everyone has seen where the restrooms are. They are out just to the left of the doors, outside there, which reminds me of another point. Please do not use the doors that are directly opposite us to go out. These things are heavily alarmed and we will get to see what White House

security looks like if we use those doors. So we do not want to be doing that.

Also, we have coffee and different kinds of snacks here. For the coffee, the library staff have asked us to keep the lids on the coffee to protect the carpet. That is important.

Also for the work that we do that is actually being transmitted through the system, please use the microphones with the grey tops on it, like this one here. The all black microphones are for the transcription service and basically serve to record the meeting, So please leave them as they are.

With that, let me just say a few other things here. Just as a reminder, I am opening the meeting on behalf of our Designated Federal Officer, Rich Boll, under the Federal Advisory Committee statutes. I just want to remind everyone that everything we say here is on the record, everything is recorded, and there will be transcripts of the meeting published on our website.

At your request, we have arranged for a number of expert briefings, experts from the U.S. Government and elsewhere to assist your deliberations. As always, it is your ideas, your views, and your recommendations that count in these meetings.

Let me just -- on Rick's behalf here until he

gets here, let me just introduce quickly what we're going to do and then I'll turn the meeting over to some of our first speakers here.

The first one, it is a pleasure to report that the last two sets of recommendations we did went forward. The ITDS recommendations that we prepared in April have already been used and the report from that is being circulated through the ITDS project group now and with industry there.

Also there was a conference call meeting on May 21<sup>st</sup> to take a look at the trade and competitiveness recommendations. We had a quorum for that and they were approved without amendment. Those have gone forward as well. So both things are going to be used in this. It is a pleasure to report on that.

A couple of things. Looking ahead to what we are doing today, we are meeting over two days as usual. The afternoon session is going to open with an update by Steve Hilsen on the single window project, senior level briefing on what we're doing with pilots, the program itself, some thoughts on where we may be headed internationally vis-à-vis Canada and Mexico.

We will also consider in a presentation from Norm Schenk some possible post-IDTS approaches to account-based similar items in border management. I'm

looking forward to hearing that.

We will also be advancing some new work to understand port congestion in light of what we can say with regard to the West coast situation, and we will also hear from Nate Loewentheil from the National Economic Council to talk about what the White House, the administration are doing on port and other infrastructure.

Also tomorrow we have to move this, again, from where it is on the agenda, somewhere shortly after lunch we will have a presentation by Tiffany Melvin who I believe has joined us on the phone here, talking about some new ideas they have for data issues in that.

On Wednesday we will develop the initial work on framing the congestion issue. We have looked at a paper presented by Rick Gabrielson last time. We also have a series of related DOT updates for that.

We also have a guest speaker coming from the Department of Labor to talk about some programs in workforce development and funding for that, and then we will also develop at some length with Dean Wise and the ad hoc committee on what is going on in the world of permitting issues, the speed of that. We will have some information on that today.

One other thing, we have a last minute

LISA DENNIS COURT REPORTING 410-729-0401

addition to the agenda for tomorrow that we will fit in for the afternoon. Some of you may be familiar with the work of a group called the Committee on Maritime Transportation Services.

No one is actually going to be chairing that interagency body for the next six months, I'm sorry, next year, and the deal on that is this group would very much like our advice on things having to do with the ways in which port infrastructure, port planning fit into larger supply chain issues.

So we have invited -- invited a couple of people close to that process and to Holly Bamford who you know from previous meetings to come tell us a little about the kinds of things they will be asking our advice with.

So before we get into this further, let's quickly go around the room and just see who all is here for the benefit of us, of course, but also for the transcription. Steve, do you want to start and just say who you are quickly?

MR. HILSEN: Steve Hilsen with U.S. Customs and Border Protection.

MR. GABRIELSON: Rick Gabrielson, Lowe's.

MR. HANSON: Bill Hanson, Great Lakes Dredge and Dock.

1	MR. STEENHOEK: Mike Steenhoek, Soy
2	Transportation Coalition.
3	MR STOWE: Ron Stowe, Spectrum Consulting.
4	MR. McGEE: Tony McGee, HNM Global Logistics.
5	MR. BINGHAM: Paul Bingham, EDR Group.
6	MR. VILLA: Juan Villa with the Texas A&M
7	Transportation Institute.
8	MR. SCHENK: Norm Schenk, UPS.
9	MR. SMITH: Chris Smith AASHTO.
10	MR. ROSENBUSH: Corey Rosenbush, Global Cold
11	Chain Alliance.
12	MR. COOPER: Jim Cooper, American Fuel &
13	Petrochemicals Manufacturers.
14	MR. FISHER: Paul Fisher, CenterPoint
15	Properties.
16	MR. KUNZ: Ricky Kunz, Port of Houston
17	Authority.
18	MR. FRIED: Brandon Fried, the Airforwarders
19	Association.
20	MS. MOND: Rebecca Mond, the Toy Industry
21	Association.
22	MR. CREED: Donald Creed, Bureau of Industry
23	and Security, Commerce Department.
24	[Out of mic.]
25	MR. KENT: Jon Kent of National Customs
	I I O A DENNITO COURT DEPORTING

LISA DENNIS COURT REPORTING 410-729-0401

1	Brokers and Forwarding.
2	MR BOLL: Richard Boll, Department of
3	Commerce.
4	MR. WEISS: Tim Weiss, Department of Commerce.
5	MR. LONG: Okay. Well, excellent then.
6	Without further ado, let me turn the program over to
7	Steve Hilsen to talk a little about what's happening ir
8	the world of the single window system.
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	

LISA DENNIS COURT REPORTING 410-729-0401

ITDS UPDATE AND DISCUSSION

25

## Steve Hilsen, CBP

MR. HILSEN: Thank you, David. I appreciate the opportunity to come in and provide some additional information.

We were able to join I believe the last meeting that you all had. Christa Brzozowski with Department of Homeland Security, with the Department unfortunately was unable to join us today, but I'm looking to provide just some basic overview information in four different areas with the single window, and of course welcome any questions or comments that you may have.

that is ongoing now out to the trade community on what is happening in single window. We do a very high level on where we are at in the actual development of the automation system that is going to serve as the single window for the U.S. Government, an overview on where we are at with the pilots, with the partner company agencies, the key benefit that we'll see on the single window, and then as mentioned current conversations sort of going on with international engagement when it comes to single window and always looking for opportunities for feedback and for your thoughts on

that as well.

So we start out with the single window, and as a result of the Executive Order that is now a year and a half ago from the White House mandating the movement into the single window of the U. S. Government agencies by December, 2016.

Part of that Executive Order also created one of the oversight bodies that we have, the Border Interagency Executive Council. As part of that work, there is a group that is focusing on outreach to the trade community regarding what's happening in the single window.

So it is the Border Interagency Executive Council External Engagement Committee, or the BICEEC.

Currently ongoing they have a very robust schedule over the course of this summer doing outreach to the trade community coordinated across the government agencies. It started earlier this month, last month, in Tacoma at the CBP Trade Symposium.

They had another session in Los Angeles, Long Beach, a couple of weeks ago, and then through the summer they will be hitting 20 ports eventually across the country with some form of joint briefing, information sharing between the various government agencies, Customs and Border Protection and the trade

community.

Early feedback is that that is going very well and we at CBP have been sharing the message that the U.S. Government agencies have been working very closely together on moving towards integrating all the government agency requirements into the new automation system, but there seems to be benefit to folks actually seeing the various government agencies sitting next to each other and having the same message that is helping drive home the point of all the work that's going on.

A major focus of this outreach is not only to share with everyone where we are at in the process of building the single window, but looking to continue to encourage the trade community to engage in the new automated commercial environment system as early as possible to help us test it and run it through trials and make sure that the system is operating as anticipated.

So along those lines, we had three critical -including the Executive Order, we have four critical
time frames associated with the development of the new
automated system that will serve as single window.

The first is a milestone that we just passed which was the migration of the air manifest system into the new automated commercial environment. That took

place over the course of May and into June. We are now at the tail end of that transition and moving the air manifest functionality into a new automated system off of Air AMS.

That means we now have all of our modes of transportation in one system. That is a significant positive development in our systems for handling manifest information.

Our next critical date coming up is November 1, 2015, and that is when we be requiring that all entry cargo release requirements as well as entry summary which is where we finalize duties, taxes and fees payments will migrate, be mandated to be filed in our new automated commercial environment system

November 1, so that's coming up very quickly, a lot of work to be done, and that is also our opportunity to integrate and include our partner government agency requirements electronically in with the filing of the cargo release and the entry summary requirements.

We have an October, 2016 mandatory date in which remaining functionality in order to what we call "core trade processing", essentially the basic functionality to provide imports and export processing into the United States will required in our new automated commercial environment.

1 2

\_ \_

And then the Executive Order has a December, 2016 deadline by which the government agencies that have a role in regulating imports or exports need to be electronic and accepting those requirements through the single window which will be CBP automated commercial environment.

We currently as we speak have a group of around 263 trade members sitting down at a ballroom down at the Department of Agriculture, the Trade Support Network, talking through the various implications of those mandatory dates and the status of where we are at and how we are going to all work towards transitioning towards that. So a very active, busy week this week in walking through some of the details, November is not that far off, so still a lot of work to do, but everyone is making great progress.

In support of making this migration into our new automated system, this is going to be a very busy summer. We also have a series of pilots set up with the various government agencies that are being integrated into this single window.

We have 14 government agencies. There are actually somewhere north of 45, 47 government agencies that have some role or some interest in imports and exports. About 27 of those have some kind of

automation interface with CBPO who will need to have an automation interface, and then a subset of that is about 14 that are actually part or have an impact on that cargo release process, getting the stuff out of the ports to make sure that its released and admissible as well as duties, taxes and fees.

So those are the 14 agencies we are focusing over the summer and running a series of pilots across the country. Number one, to actually deploy the functionality to support their needs over the June, July, August time frame, but then also do this in a phased manner in which we are slowly rolling out the functionality to make sure that the operational impacts are understood on changing from paper to electronics.

What do the CBP personnel at the ports need to know and how does it work, how do the Department of Government Agency personnel interact, how do we get information back and forth, et cetera.

So this summer we will be focused on making sure the functionality works, but then even more important, number two, that the process continues to flow before we get to November 1 because our overriding concern is that we are not impeding the flow or the import or export of goods through our borders and our points of entry.

We will start off with approximately 10 or 12 of our major ports of entry about the second week of July, and then in order to make sure initial functionality works and then in two or three phases over the course of July and August, by the end of August we look to have all of our ports eventually up and provisioned and able to use the functionality and with the help of the trade community, hopefully we will have run through actual transactions in the system to ensure that things are working as we anticipate or that we have identified those things that we need to fix.

engagement, before I open up for anybody who has any questions, part of our challenge with U.S. Customs and Border Protection is that all of our really smart people who know all about the single window and our new automation systems are busy building our new automation systems and our single window, and so conversation we've been looking to have with various advisory groups such as yourself or with Customs Advisory Group, which is COAC as well as the folks in the Trade Support Group, a number of them just mentioned is what is the right level of engagement between now and the end of 2016 internationally when it comes to single window.

Single window is an important element, best

practice out of the Trade Facilitation Agreement. We are getting a lot of interest from around the world, but I only have so many technical folks and our mandate is to build our system and get it up and running first as a priority. So we have been engaging in conversations and we have to continue to do so with the trade community on when might there be opportunities that we can release the conversation or initiate conversations internationally between now and that December 2016 time frame so we don't miss opportunities?

Either there are opportunities that you in the trade community say could bear some fruit, we've received some very good feedback from our external engagement committee stakeholders as to suggestions on where to focus and North America of course would be at the top of the list of where we are looking to engage and then make sure that we're working together.

The challenge for the United States around the world is we cannot build 140, 150 different interfaces to try to get to the vision of an interoperable single window system, and so the WCO and the data monitoring opportunities, how do we leverage those standards and look for opportunities to continue to move forward and opportunities to make the flow of the share of

information more cost efficient, reduce redundancies, speed up processing, all the vision benefits that we see from the single window.

Dave, is there anything else that you wanted me to touch on? Or is there anything you wanted to add on that?

MR. LONG: Thank you very much. I was actually part of two of the last outreach events. It was a pleasure to see industry so engaged. The sessions in Tacoma and LA were I thought extremely well attended, a lot of detailed, specific questions there.

One question that has come up from this group a great deal is, you know, the extent to which we have contacts with the Mexican and Canadian governments right now in this thing. I was wondering if you might be able to characterize how you're managing the issues you described about controlling the level of integration and discussion with that as we build this out with those two key governments, if that's possible.

MR. HILSEN: Anything is possible. We will see how it works.

So we have been engaged with Canada and Mexico on various activities over the last several years.

They have been primarily focused in the manifest security environment. We had ongoing work with Canada.

I'm looking for opportunities for data harmonization. That is one of the biggest challenges -- is various countries with various national interests working for information.

We all want essentially the same information of course, you know, who is sending it, what is it, where is it coming from, where is it going to, et cetera, but it is the additional information and timing which provides some of the challenges ahead of us.

So with Canada, we did do that work on looking for opportunities of data harmonization from the security aspect and looking to tee up over the next year or so. That is still being finalized.

Next steps in ensuring best practices and lessons learned, Canada has been moving ahead with their single window. The challenge internationally with single windows, there is differing definitions of what a single window is and how it operates.

Different when you look at Hong Kong versus some of the central and South American countries that focus almost exclusively on exports.

So that's the challenge we have, but we do have Canada and Mexico at the top of our list looking for opportunities to engage as we can between now and the end of 2016.

On the Mexican side, similar, and yet we've been looking at manifest information, particularly in the rail environment. We have been running work with them on trying to see how can we share the concept of export information as import information, import information is export information. So that work continues and it has been focusing in the rail environment, but part of the North American Leaders Summit, there is this desire to continue the conversation. We just haven't had an opportunity to do any really nuts and bolts sit down working with them.

We do have some meetings scheduled as we go, I believe into the fall and into the winter to see where we can pick this effort up as we move forward into 2016.

MR. LONG: Could you elaborate a little bit on some of the work that's going on with the participating government agencies? The FDA's, EPA's and CPSC's of the world and how the coordination with CBP is developing there?

That has been an important issue for everyone.

MR. HILSEN: So first off, the interaction, the engagement of the various government agencies has been exceptional, particularly over the last year, year and a half.

The various agencies of course have various
missions and focus of their risk and that has provided
some of our challenge as we move forward, but that is

what we are working through.

Agencies like FDA, we have been for many years already receiving electronic information through our legacy automation system, ACS. And so we have been working with them as we move forward to continue that opportunity for electronic information exchange.

Depending on the agency of course they have various levels of requirements today. Most have a paper requirement, so the focus has been on how can we identify the opportunities where we can eliminate the need to provide a forum and get the information instead?

As mentioned with the other governments, it is the same thing with the U.S. government agencies. We all need essentially the same information, you know, what it is, where it is coming from, where it is going to and who is causing the movement.

There tends to be a unique, small subset of information they require outside of that maybe permanent numbers or license numbers or approved importer numbers, and so that is where the focus has been with the agencies is to identify what is needed in

addition to what we already get.

The primary mandate has been reduced duplication of information requests, either reduce the number of times we ask individual trade partners or people in the supply chain for the same information or where we ask for the same information from multiple parties.

We have been very successful in doing that and reducing the over -- may not be reducing the data that we are requiring or requesting, but at least reducing the duplication as well as the opportunity -- one of the biggest benefits we are seeing is the ability for the information when it comes in electronically for the agencies to be able to see that earlier in the supply chain which then provides the opportunity to make their decisions earlier in the transportation chain.

environment is that often the goods have to arrive and the paper has to be presented before an agency will make their determination as to is it admissible and can it be released. What we are moving away from is that to an information is provided and submitted prior to arrival, allow the agencies to do their risk assessment prior to arrival and the goal is to reduce the number of times we have to stop cargo waiting for a piece of

paper to arrive when there really is no risk or need to stop to look at it.

The agencies are all very engaged in that and we have seen a very significant interest, an increase in interest by all the agencies on being able to do this as they all deal with the same resource constraints that each of us deal with within the government agencies.

CPSC is actually being very proactive in -- as they look forward to 2016 which is when we are looking to integrate their requirements. A lot of concern I know in the trade community about how big is this going to be for CBP, what are they doing to ask for? What is CPSC going to ask for as far as data? Is there new data elements?

But what I can say is CPSC is working very hard to do a lot of outreach, a lot of piloting and a lot of testing over the course of the beginning of next year and they are very interested in making sure that they understand what are the potential operational impacts to the trade community.

So we are seeing a wide range from perhaps not a huge change for some agencies to potential for a significant change in how they do business as we move towards a single window. But again, the overriding

principles are reducing paper, advanced information, advanced decision making and one of the critical features that we continue to push is that when they do need to see something that we get more descriptive as to what it is.

One of the challenges the trade community has now is we may stop a shipment because an agency needs a form. What they get in our legacy system is the cargo is held and that's it, the cargo is held. And so they will call the CBP office saying why is this being held and often it will be well it's not because CBP is looking for something, USDA or someone needs an additional form, the trade provides it, hen the goods move.

One of the benefits we are seeing and will see in the single window is that if there is a document required for additional information, that message will go electronically back to the trade community saying this is not good to go because this agency is looking for this form and this is where you can follow up.

I think that right there will be a huge savings and help with the movement of goods through our ports because a lot of work is being done right now waiting for that piece of paper to show up or figure out who even wants what, and so that's actually our --

we have our partner government agencies down at the Trade Support Network right now talking through this with the brokerage and the software folks and other members of the trade community to help explain where they are going with that messaging. But that's an exciting piece of it as well.

MR. LONG: Do we have questions? Tiffany is on the line with us. Do you have questions on this, Tiffany?

MS. MELVIN: Yeah, I have a couple questions, and I know there is kind of an echo, but I'll try to get past it.

I was wondering if Christa is still doing her blog? I think she did three or four of them several months ago, but I'm wondering about her people that are maybe not able to be at these outreach meetings in person or that are not in meetings like the one we are in today but are still interested in getting information about the status of everything.

Is there going to be a report issued or a quarterly report or anything that organizations like mine and I'm with North American Strategy for Competitiveness and we're trying to update a lot of people in Canada, the U.S. and Mexico on the status of things.

1 2

Is there anything that will be put in writing for sort of consistent updates as we move forward and you guys meet some of these deadlines that we can then help to forward to people that we know are interested?

MR. HILSEN: Excellent question. Thank you very much. On the first I'll have to say I don't know if she's going to keep doing her blog or not. Again, unfortunately she wasn't able to join us, but here is what I share with everyone.

Again, last year I spent last year going to all of our CBP field offices to talk about this.

CBP.gov/ACE. It is one of the better websites I have ever seen CBP put up.

What we have there is we have information regarding not only the development of the new commercial system, but the single window information. We'll have the pilot schedule for the PGA's up there. We have the development schedule, what functionality is being put out, we have technical documentation for the software developing community.

We have done and we will continue to do over the summer webinars with various government agencies to talk about what is it that they are going to put out.

We have those all linked and archived on CBP.gov/ACE. So if you are looking for information, if

you have folks who are looking for information about that and if you are involved in any way with the import or exports of goods, you should have CBP.gov/ACE bookmarked on your computer.

You will see a tremendous outreach. We have one pager's that can be sent out. We have provided these one pager's that you can print off. We put those in broker mailboxes, our ports of entry use that for outreach.

But schedules, outreach information, communication information in a number of different formats are all right there. That would be your best bet.

And then we have links to a couple of other as well. I think I'll let David talk about the BIC.

MR. LONG: Thank you.

MS. MELVIN: Okay. Great. Thanks. I had one other question.

We are working with Maria-Luisa's staff on helping to promote attendance at your outreach seminars over the summer. The one thing that has come up so far is that we got the -- I guess my question is about branding.

The Laredo meeting that is coming up, I don't know if the Laredo Customs Brokers Association was

responsible for putting together that flyer to encourage their local people to attend or if you guys have a flyer kind of template that everyone is using, but it is branded as a South Texas ACE outreach seminar in this flyer, but then as I talk to other people from around the country, some people referred to it as single window, some people are calling it ITDS, some people call it ACE, and I was just kind of curious if there is any way to maybe make it uniform in the way that all these different places are talking about it so that everyone kind of understands where things are and where they are going. I guess that's my question.

MR. LONG: I can answer part of that. Let me start. I can answer part of that, Tiffany, and give you some other background and then I'll give it back to Steve.

The branding question has come up a lot of different ways. Most recently at an outreach meeting with the BIEC. A number of people involved in the toy business, for example, which has all kinds of cool stuff going on in the import/export world, made some very good suggestions about trying to reshape it away from fairly abstract terms to how to get it into something to talk about electronic filings or online filings. Just make it something that is very simple

for people to understand what you're doing.

It is one thing to talk about ITDS, it is something else to talk about using a computer to submit all of your forms. So yes, that's going to get a lot of attention.

On the marketing side for this, this is part of a number of things we are doing. We went at this external engagement and Jeff is here and can jump in on this, too, Jeff Weiss.

But the basic strategy in approaching this was to start with things like the existing advisory committee structures, groups like this, the Trade ITACs, COAC, TSN, other groups, and start with the -- the immediately on hand contacts we had.

The second wave in that was to start expanding out to leading companies, key trade associations, many of whom are represented here today or visiting with us to try to get the word into as many hands as possible for people who could multiply the effects down the road. Some of this is software developers where there have been events and association contacts there, other freight forwarding groups, customs brokers and similar things.

Another has been the webinars, the attempts to get to a broader audience through things like that.

But even if we did, you know, continued our monthly meetings with stakeholders by phone with CBP, there just isn't enough time to do all of these that way, so we are looking for something much broader, and that gets back to the question of what will happen with Christa's blogs and the rest of it.

What is going to happen next is there will be a much broader media effort for this with social media, more professional marketing to get this into different frames. So I imagine the content of what Christa has been doing is going to find its way into a different format, something that looks more like conventional or modern marketing to get that out to everyone.

So for example, with that I mentioned the idea of talking to key associations and getting a broader look. Steve mentioned a number of the events we have done at major ports and crossings. We did -- let's see. We did Seattle, Tacoma, LA. On June 30 we're going to be out in Laredo to take a look at the largest land crossing in the U.S.

There are also events scheduled for Port Huron, Detroit, New York, New Jersey, Miami and 15 others that aren't quite the same volumes and capacities of this.

The thinking in this is to help support the

LISA DENNIS COURT REPORTING 410-729-0401

pilots which will probably test something like 45 percent of U.S. imports by the end of the year if all works correctly.

But within that, the idea is to get beyond what can be done with simple meetings or conversations to get into something where everyone can find it. The website that Steven mentioned rocks, it has all of the current information on it.

It has Federal Register notices, the webinars, the links to all the contacts, pilot testing schedules, where to contact for that and much more information.

That is all going to be developed much further in the time ahead.

So I will give it back to Steve or Jeff, do you have something to add to that?

MR. HILSEN: Yeah. So I think, David you covered it very well. This has been a challenge, ACE, single window ITDS, One U.S. government, and again, it depends on the audience as well, because when we talk about the folks who actually do the technical importing and exporting and the communication with the U.S. Government and with U.S. Customs and Border Protection, ACE has a meaning and that's the window we are doing it.

Those who utilize brokers are a step away from

that, the concept of single window or One U.S.

Government is what resonates because that means oh, I

don't have to submit separate requirements to separate

agencies and slow down the time.

ITDS has historical an historical reference and that the international trade data system was really our first foray into this, focused on this alignment of data requirements for the U.S. Government.

But as we move forward, the external engagement committee is really looking to help us with that and how do we package that so it has the appropriate meaning for the appropriate audience and people understand not only the benefits of what we're trying to do, but what is it that they need to do to help us realize this and take advantage of the benefits.

MR. LONG: The group is strangely quiet today. Do we have a question, comments?

MR. STOWE: I'd like to follow up the conversation on branding with just one suggestion. It may sound a bit farfetched, but we have been through stranger situations.

This was an excellent briefing for people who know something about the subject and we really appreciate seeing the progress that has taken place.

1 What we don't want to do, especially in the 2 silly season of 2016 coming up is risk anybody looking 3 for an agenda and trying to hijack this like they did with Common Core. 4 5 There could be very easily somebody who knows 6 nothing about it who says oh, I'm not going to let some 7 central authority -- my only suggestion is you preface 8 each one of the briefings with a very short summary of why it's in the benefit, why this is a -- it is a 9 10 preemptive statement about why this is good, so it will discourage any politician who wants to say this nasty 11 12 stuff. I think you can just dispense with it then, 13 but you have to say why, in an everyman sense, why it 14 15 is a good thing. 16 MR. HILSEN: Thank you. 17 I was thinking somewhat along MR. FISHER: the same line. 18 Has there been an effort to quantify the 19 20 economic benefit of this system to the United States? 21 MR. HILSEN: Yes. 22 What is it? I'm just curious. MR. FISHER: 23 MR. HILSEN: Oh, you want a follow up on

> LISA DENNIS COURT REPORTING 410-729-0401

24

25

that.

[Laughter]

MR. HILSEN: So that's an ongoing work,

metrics and again, I'll turn it over to David and the

External Engagement Committee and the BIC has been

looking at various metrics and how we can quantify

this.

We've been working with the trade community, things such as how much does it cost each time a shipment is held? Particularly if we are looking at document requirements that end up not finding anything.

So those are ongoing measures. We have also been working and challenging the trade community to identify as well metrics that they track on costs associated with importing and exporting.

We found that apparently that is not as easy as we would like to think, but metrics is an important piece of what we are doing. The Department of Homeland Security actually just has begun the process. We are in the process of doing a time release study to talk about so we can compare time associated with our legacy processes versus our new processes as we roll this out so that we can do that comparison to talk about how have we improved the process.

Is it speed, time between submission and release, is it as we hear from some in the trade community, the elimination of having to buy reams of

paper because we are not asking for documents.

So that is an ongoing conversation and we are open to suggestions or ways in which we can help quantify that. But we are very interested in that. We can continue to work on the government side on what the benefits are that we are looking and seeing. You know, we are not using officers to do exams that don't find something.

But on the economic side, we continue to look to the trade community for opportunities or suggestions on what does it mean if you don't have to have personnel working weekends because you have to have someone hand a piece of paper when the shipment shows up on Sunday.

What if you can submit it electronically three days prior? Does that have an impact? What is the cost benefit? But like with any transition or change, there is going to be increased upfront costs to put in new programming, new systems, new training and those kinds of things.

We are very interested and engaged in that and we are very much open to suggestions particularly from the trade committee side, what benefits do they see.

MR. MCGEE: Yes, Steve, I just wanted to let the committee to know that in Florida, CBP office, they

did an excellent job of providing webinars. We invited 25 to 30 of our customers to really get them up to date on the different process going forward and I think that was very helpful. So you guys offered that service and it may be of some service to some of the committee members as well. MR. HILSEN: Thank you, and I'll share that back with them. 

We do have at every port of entry what we call an ACE ambassador. That's our representative for the new system who is doing outreach to the local trade community. They know who their local brokers and carriers are and so that's one of the pieces of our outreach, so thank you for the feedback on that and we continue to encourage that out in the trade community.

But again, finding the right message for the right audience continues to be something we are working on.

MR. LONG: Strangely silent on this. Questions? Comments?

[No response.]

MR. LONG: Okay. Let me turn it back then to our Chairman.

I want to thank Steve for coming over to do

LISA DENNIS COURT REPORTING 410-729-0401

this. I really appreciate this. Steve is one of the key leaders in this process in the technology and rollout and on behalf of the committee, I want to thank you for coming to talk to us about this. It's great.

We have had a number of people come in since we checked some of the housekeeping rules.

For those who missed the earlier briefing, the restrooms are down by the exit door on the left. A word of caution on those exit doors, they are totally alarmed. If you open them, we'll have police everywhere. I'd ask you please not to do that.

Also the library staff asked that for the coffee and food, let's be careful not to get it on the rugs. They request lids on the coffee cups. The last one is if you are talking to the mics, please use the one with gray tops.

The all black microphones are for the transcription service, so please leave those where they are. Without further ado, let me give the meeting back to your Chairman, Rick Blasgen.

MR. BLASGEN: All right. Thanks, David, and good afternoon everyone. I apologize for my tardiness. Our organization annually unveils the U.S. Data Logistics Report which we did over at the Press Club and you'll be happy to know the cost of logistics in

1 2

the United States is \$1.45 trillion dollars, with a T, or 8.3 percent of GDP which is what we unveiled and had a discussion with some panelists and Sean and Dean were kind enough to participate on that panel with us as well.

So I apologize for being late. David, thanks for kicking it off, and Tiffany, thanks for participating via the telephone system here. I appreciate that.

So we have got an agenda here. I know that there has been a lot of action on the subcommittee side, so today and tomorrow we can further those agendas and see where everyone is at with regard to upcoming recommendations and we'll get some updates on existing recommendations and where they are at.

So without further ado, we will turn it over to Norm for a conversation on the border clearance program. Thanks, Norm.

### ACCELERAED BORDER CLEARNACE PROGRAM

## 

#### Norm Schenk, UPS

MR. SCHENK: You are welcome.

Thanks, Rick and David and also Sean for your support and allowing us to spend a little bit of time this afternoon to talk about Next Generation customs clearance and where we see that going.

I certainly wanted to do it from a perspective of the impact from the broader committee on supply chain.

MR. LONG: Could you move a little bit closer to the mic, please?

MR. SCHENK: Okay. Yeah. Would ensure that as far as international supply chains go, the biggest barriers are bottlenecks at the border, whether it be customs or other government agencies related to that.

For the four big express carriers alone on a monthly basis we probably average about 1.5 million shipments held around the world on day of arrival.

Generally speaking, probably half the countries in the world hold about 25 percent of the shipments when they arrive and probably last statistics I looked at 1 in 5 countries around the world probably hold half.

So these bottlenecks at the border due to customs and/or other government agencies are a real

barrier to supply chains. And before I get into the slides here and give you a brief overview, the idea behind this model that we have developed is particularly geared toward highly compliant companies that have highly compliant supply chains, and the example I always use, Pfizer is not here, but I interact with them enough is if you think about Pfizer and Lipitor, they do thousands and thousands of shipments moving around and across the border.

Pfizer is a highly compliant company, highly compliant manufacturers, highly compliant controls over their supply chain. Why should the shipments coming through Pfizer, that Pfizer brings in go through the same process as if one of us as an individual went to some obscure website around the world and ordered some?

It just doesn't make sense from both a supply chain company's perspective and from a custom's administration.

So the Global Express Association which includes DHL, TNT, Fed Ex and UPS, we came up with this advanced clearance model that I wanted to share with you this morning. We have also received a lot of input from different groups.

We had a number of companies involved. Some of the associations, the Customs Broker's Association,

American Association of Exporters and Importers and I also Chair the International Chamber of Commerce Commission on Customs and Trade.

We are in 160 countries, have about 6.5 million members and through affiliate chambers we probably represent over 30 million companies. So the voice of business has been clearly involved in trying to come up with this and how we can improve supply chains.

So we will jump into the presentation. I have got I think seven slides and the idea is not to get too technical and lose the committee on that. But if I could just kind of frame it out on the way you would understand, you know, how it works.

Certainly smooth border facilitation is a critical component of international trade, we all know that. I would also reiterate here is that we are huge supporters of single window. Single window is a great step forward and we are big supporters of that. That's one of the questions I get asked the most is well how does this tie into single window?

Again, we support single window, but as I have mentioned in other meetings, single window is not a destination, it is a step forward, and the big difference between the two, I'll mention this several

times, is that single window is still transactionally based and what we are advocating for is an account based process.

So if you wonder what the difference -- that is in simple terms what the difference is for that.

What we are doing with the ABC model is we are connecting the dots on many of the good programs that are already existing out there and I'll touch base on CBP in a minute. Okay, John.

[A showing of slides.]

MR. SCHENK: Okay. The basic ABC model replaces the current clearance processes around the world and it is based on starting with strong security programs supported by intense pre-certification of the companies involved in the supply chain.

Companies can do this on a voluntary program. Probably from where we see this first starting, that it would be most applicable to larger companies. However, we have been also careful to try and design it in a way that it is open to small and medium sized companies as well and we are still working out some details on that, but the idea is to get the thing launched but it would apply to all that.

Certainly border agencies' cooperation is required and we are working through that. What the

model doesn't fit really is one time importers, so this would be geared towards regular companies that use supply chain for that. Okay, John.

[A change of slides.]

MR. SCHENK: Okay. How does it work?

Security programs such as the air cargo -- I'll try not to use acronyms -- such as the Air Cargo Advanced

Screening, that was the security program that went in after the Yemen printer cartridge incident for those of you who aren't aware of it, and then authorized economic programs, the U.S.'s customs trade partnership against terrorism but globally they are more referred to as AEO programs on that one, and I'll leave it at that.

Transactional controls for safety and revenue are replaced by pre-certification on that. So here's the two-step process how it works. One is pre-loading filing for security risk assessment based on the pre-certification and the goods are immediately good to go for delivery. It's as simple as that.

And then step two is duties and taxes are paid periodically with the entry summary, so in today's environment, again it is done on a transactional basis, but this would put it into a true account basis and I have a diagram coming up here that will actually give

you a better visual. Okay, John.

[A change of slides.]

MR. SCHENK: Okay. Depending on where you are sitting and you are looking at the screen here, but if you look, there is basically three lines. We've got the current model that exists today. This is using the U.S. example. Again, this is a global program. It is a four-step process.

We do the security filing for air shipments, we have to clear the other government agencies, we separately clear Customs and then we pay the duty and do an individual filing within 10 days. That's the four-step process today.

The middle step there really introduces the ITDS single window which is we still have the security filing. On the air side it is ACAS and then you have ITDS where you tie in the customs and the other government agency, and then at the end you are still paying in ten days, so ITDS reduces it from four steps to three.

Then at the bottom is where you can really see the difference is where ABC goes to the two step process and it is again, basically on the precertification we do it, a security filing with or without a trader identification number.

1 2

Some countries have expressed interest in having some type of number for this. It is not a new number, it would just be whatever their existing -- we oppose any new numbers just for the record in case anybody is wondering. But it would be an existing identification number.

CBP at this point has in our discussions for the pilot has not asked for one, but if they want it or not, it's not a big deal. So the shipment would be good to go, and then what we are proposing certainly in the pilot with CBP is do a periodic entry and we suggested why don't we start with the weekly entry.

CBP said why don't you just start with a monthly entry. Whatever it is, we don't think the company should be locked into that time period, so you know, if Boeing would prefer to do their reconciliation for their imports on a monthly basis, fine.

If Pfizer wants to do it on a weekly basis, fine. It would potentially be a quarterly basis, but whatever works for that company. We don't want a pigeon hold on that, so that's the brief diagram. Okay, John.

[A change of slides.]

MR. SCHENK: The foundational principles behind this, it is consistent with existing CBP

policies and procedures, and as I mentioned earlier, it connects the dots on existing programs which include CTPAT, the Importer's Self-Assessment, which is an audit type program, the Centers of Excellent which I think most of you are familiar with that.

Global entry, for those of you that travel internationally, I think most of us do a lot. How many people have global entry?

[A showing of hands.]

MR. SCHENK: Just out of -- okay. So everybody understands the principle. You did your application, they did the background check and based on that when you come in you're good to go with the -- it's the same process as in principle for global entry, but it is for commercial type shipments, so that was a key foundational issue for us.

Then some of the other nuances of how it works are tied to foreign trade zones. In a nutshell, a company would get benefits of foreign trade zones without having to go through a foreign trade zone.

In today's trend, a lot of companies are starting to use foreign trade zones for the simple reason of merchandise processing fee and some of the other things, but there is really no practical reason.

There still are good reasons for foreign trade

zones, don't get me wrong, but a lot of companies are joining it for that, so that helps with that.

I met with the Commissioner at CBP numerous times. He asked me one time, he says well who came up with this idea? And the answer is CBP did, because CBP built all these programs, they just hadn't quite figured a way to connect the dots and that's what we did. So again, this is really, really important to understand that it is based on that.

And then last but not least is, and that's why it is so important with CBP is modeling the way for other countries and global harmonization. All of us here that are involved with international supply chains, one of the key challenges is what we need harmonization and standardization around the world, so it's very important that we try to develop this in a way for that. Okay, John. Just a couple more.

[A change of slides.]

MR. SCHENK: The requirements for participation that we see at this point would be starting with again, WCO guidelines related to security and then it would be the authorized economic operator program. So again, it would be CTPAT for the U.S. In Canada it would be PIP program.

If customs in that country wanted a similar

program for self-audits, that's fine. But the third one which is very important is everything must be electronic. There can't be any paper processes involved, and that's probably one of the questions I get from different customs administrations around the world the most is what kind of paper are you talking and the answer is zero. You know, again connecting the dots with the supply chain on that one

[A change of slides.].

MR. SCHENK: Then the last slide what we tried to do is highlight some of the benefits of the program, broke it into several different buckets. Mutual benefit for both CBP and the trade, provides a balanced focus on security compliance and trade facilitation.

It definitely will help reduce bottlenecks and holds at the borders, particularly related to some of the government agencies. It improves compliance and risk to the government because instead of being forced to do these entry summaries within ten days, and many companies aren't ready to do the reconciliation, it is changing by pushing it out to a month, it gives companies the chance to do it right the first time, so it improves compliance and then subsequently post-entry activity.

Again, as I mentioned earlier, it is important

that the program be open to all size companies.

As far as CBP and the other government agencies, one of the challenges that CBP has today is not many companies are jointing CTPAT or the ISA program because there is not a lot of tangible benefits for companies to do so.

This would provide true benefits for companies and it would really help CBP because as this was one of the pre-requisites, it would give companies more reason to join for that. So that is one of the big benefits for CBP.

It frees up resources to focus on higher risk shipments instead of again, the highly compliant companies. It provides efficiencies for staffing and planning. We know that customs and other government agencies aren't being offered additional staffing to do things, so it is making better use just like we do within our companies.

The burden of the work falls on importers to take on greater responsibility, so again we are not asking anything of the government. Companies are willing to take on more responsibility if the tangible benefits are there.

It also helps and provides new screening related to other things with IPR and consumer

protection. So, for example, I will speak for UPS on this one. We get far more shipments that are held for potential IPR violations than actually are IPR violations, so the good companies are penalized.

By having the pre-certification, they will know who the good guys are coming in right front and that will save these unnecessary holds for the legitimate type companies. It doesn't sound sexy, but it has got teeth and it really makes a difference.

And then there is always challenges with compliance and management of FTZ's for companies, so since this alternative -- and then for the trade, you know, in addition to the holds being reduced at the border, it gives them a tangible return on investment and reliability for the supply chain.

So that's the slides. We were, again, just trying to give you a brief overview. In terms of where we are today, we met with the Secretary General of the World Customs Organization last year, Kunio Mikuriya and he liked the program so much that he got us a workshop at the Madrid Authorized Economic Operator Conference last year.

We had a lot of customs administrations show up to that and express interest in that. Right now we have got -- the countries we are working with and

trying to develop a pilot in Asia, we have Australia,
New Zealand, Singapore, Hong Kong, Japan and Korea are
all interested in it.

The United Kingdom, Ireland and Germany, we even have some of the smaller countries in Africa believe it or not have approached us saying can we do this? I know it sounds crazy and I get the same reaction, but if you think about it this way, one of the advantages of a lesser developing country is it's a whole lot easier for them to leapfrog if we help them provide the technology and the capacity building to do it. So we are actually in the early stages for doing that.

And then as far as other agencies we met with, the FCC here in the U.S. was very supportive. We have got the green light from the FCC. We met with Fish & Wildlife. They were very supportive generally speaking. The challenge from the Fish & Wildlife perspective is CITES, for those of you who don't deal with fish and wildlife, it is a special license permit for certain products versus the non-CITES material on that one.

So we are in the final stages. We should have a date for a pilot very, very soon. We are having our last meeting. We have one company that prefers not to

be identified yet, but it is a very big company and the reason that we are starting with the high tech company is that the only agency other than customs in the U.S. is FCC and FCC is great to work with.

The idea is you have got to start somewhere. Let's get the program off the ground and we will build on the success and then we're going to work our way down the line on the other agencies and that is basically an overview, so I'll open it up for questions.

MR. FRIED: If I read that correctly, one of the possible filings is leverages off of the ACAS and I'm thinking does this leverage the ACAS data for purposes -- for trade filing purposes so that only one filing will have to be done ultimately?

MR. SCHENK: If I'm hearing your question correct, it would be yes. It would be one filing to get the goods moving and that would be the ACAS filing. I'm sorry, I stand corrected on there. It is two filings.

We'd have the ACAS security filing, which is the primary driver. We still have to transmit the manifest for the flight, but that is -- I don't even think of that as a process because it is just so automatic on that one, but one filing for that which is

the seven plus one security and that would get the goods moving.

MR. FRIED: Yeah, because the reason I mentioned it is at a ACAS meeting yesterday we were talking about combining the filings and CBP didn't seem to be making much progress on the in the future.

You know, it has just been a concern, at least in the forwarding industry. I'm not sure about the integrated carrier industry, but, you know, I was just thinking of maybe this is a good, positive step forward to achieve that goal.

MR. SCHENK: From an integrator perspective, it probably wouldn't make a difference to us. I mean, even with ACAS, we offered a lot more -- our approach is if we have the data, we are glad to transmit it.

It is just a matter of, I mean, it's all in there. So that is really the issue. It is a little bit tougher for the forwarders because you are coordinating a couple other pieces.

MR. MCGEE: Norm, I've got a question. Early in the presentation you mentioned that it would be primarily for larger forwarders, and then in the summary you said that it would be open to all forwarders.

I guess my question, small, medium and large

forwarders, my question to you is I guess what would be the cost of it and the infrastructure needed? So it doesn't, you know, preclude smaller forwarders. I mean, I know just CTPAT we are that, but, you know, that takes a lot of compliance. It takes a lot of work and dedicated people to stay in compliance with that.

So that's my question. Has there been any studies done to really assess the cost of implementation? And does it lock out any of the forwarders, small or mediums?

MR. SCHENK: Well, the most important answer is nobody is locked out.

The program is really primarily driven for companies and then companies engage with the service providers whether it is a forwarder, integrator, consolidator on that.

So what we would practically think is that there shouldn't be any additional cost for a service provider as long as the service provider is a participant in the AEO or CTPAT program. If they are not, they would probably need to join in order to meet that qualification.

So from a service provider perspective, from the many conversations that we've had and certainly they are looking for any good feedback. This isn't a

one, you know, one final thing that says this has to be the exact and certainly within some countries it is going to be, you know, there will be some slight tweaks in variances to that. But in terms of additional cost, we are not saying it at this point for any size.

MR. MCGEE: And then would there be  $\operatorname{--}$ 

MR. VILLA: Air cargo only, or --

MR. SCHENK: Good question. The goal would be that it would be at some point open to all modes of transportation. Like everything else, you've got to start somewhere and the easiest place to start is on the air side with an integrator with a high tech company. That's the easiest place to get going.

And actually the question comes up a lot, so, you know, whether it would go to, you know, OSHA next or grounds, but ultimately it would be for all modes.

MS. MOND: If I could follow up on the small business point, just something — the Trusted Trader Programs are considering a tiered approach to risk and that maybe something to integrate into this, maybe down the road where if you are willing to accept a certain level of risk, that you can accept a certain level of benefit for that risk and that would be something that could perhaps incorporate your small to medium sized businesses in the programs so there would be less

compliance costs associated with it

MR. SCHENK: That's a great point and that's exactly what the thought is, because if somebody was looking at it from a small company perspective, the logical thought would be, boy, small businesses don't have the kind of money to put this together, and that's where the discussion and the service provider, you know, who is going to do some kind of background or business checks would then serve as taking on more responsibility so those small companies — thank you for bringing that up, that's a good point.

MR. FISHER: What are other major importing countries doing? Do they have comparable programs to this?

MR. SCHENK: Right now we don't have any that are fully up and running on it. Right now the closest we are is CBP and we are hopeful that within -- Rich Dinucci isn't here, he has been spearheading it. But it has got the visibility -- the support is there. It's the practical side. I hope within the next month we have that.

I just got back from an international trip
meeting with Director Generals and Commissioners of
these customs administrations and we find with programs
like this is it is always better to start at the top,

get the buy in from the top and then once they say let's go do it, then dominos fall in line a lot better.

So I actually met with probably 15 or 16 heads of customs within the last few weeks or earlier and then I'll be doing another trip in about two weeks or three weeks to follow up with more along the operational side.

What we are going to do is since it's a GEA thing, and this isn't a UPS program. You know, we happen to be part of putting it together. It is important to us so we will kind of split it up between the other GEA, you know, you can only be -- like you guys who travel all the time, you can only be in so many places at one time, but we kind of pick our priorities based on what our customer's priorities are.

I see a hand in the back. Hey, Eric.

MR. KULISCH: Yeah.

MR. SCHENK: And by the way before Eric asks his question, I have to congratulate and thank Eric.

He did an article on the program a few months ago in American Shippers magazine and we got tremendous coverage on that and a lot of feedback and it was a very well written article.

For those of you who haven't seen it, it explains it on that, so thanks Eric for doing that. So

hopefully you're going to ask me not to difficult a question since I just complimented you.

[Laughter.]

MR. KULISCH: Actually I think it was last August and I actually have a couple of issues, back issues in my bag if anyone wants to refer to it.

But I think you may have just answered this, but just to follow up again. I know you have been consulting with CBP, but have you gotten that buy in yet from them?

You know, and also second of all, you know, aren't certain agencies maybe for IPR violations or other types of things, don't they kind of need to see or want to see the entry and the, you know, the clearance and the post-entry stuff together so they can analyze the -- and if you split it, doesn't it make it difficult for some agencies to analyze the risk?

MR. SCHENK: Okay. Two questions there. The first one on the buy in from CBP, the answer is yes and how we are doing it with CBP is under the Trusted Trader pilots, there was a regulation that went out and a number of companies could apply to be part of that program.

And one of the nice things about these pilot programs and regulations are it is a pretty broad

brush. You can do just about anything. So that's what we are doing the pilot on now. It may turn out down the road that we might need some kind of follow up regulation to tighten up on things, but to get the pilot off the ground, it is based on that, so we have that buy in.

With respect to IPR, the way it would work, Eric, is that instead of a shipment coming in -- okay, let's just say we get a shipment of Nike sneakers that come in tonight and then Customs may or may not select that as a potential IPR violation.

The difference would be is that Nike would provide a list of the bonafide manufacturers that are part of their supply chain. We pre-certify and add that through their account and then by us transmitting that they are a trusted trader, it wouldn't get screened. It wouldn't need to be screened. Does that answer your question?

So again, it is based on pre-certification to take care of any potential issues up front.

MR. GABRIELSON: With those tech companies that you were talking to, have they anecdotally determined what they think they might save in both time and costs?

MR. SCHENK: Who is the they you are --

LISA DENNIS COURT REPORTING 410-729-0401

MR. GABRIELSON: You said you were going to potentially pilot with a tech company. Have they figured out roughly what they think they might save in time and costs if this is implemented? MR. SCHENK: The companies that we've Okav. had -- and there is a huge list of -- I must get probably four or five emails or calls a week from companies saying hey, we're here and we are interested.

I haven't seen any numbers of actually financial savings, but if you look at the reliability of the supply chain which is consistency -- it is the consistency associated, that factor alone, especially when you get companies that are rolling out new products and it needs to be shipped on a certain day but not before that day and it needs to be on the shelf on a certain day and not other than that day to eliminate that risk in between is so important, yeah.

I haven't heard really one way or the other, but I'm assuming that so many companies have expressed interest, there has to be a --

MR. LONG: A clear value.

MR. SCHENK: Yeah.

MR. LONG: I had a question for you. In the structures you are describing, is it the sort of thing that lends itself to a phased in implementation? Or is

it closer to like a big bang approach? How would it look as you move closer to doing something like that?

MR. SCHENK: Clearly phased in. Again, our number one goal is to get off the ground with the pilot for that. We haven't got to the point yet of, because some companies have asked, okay, if it's a high tech to start with, you know, when can we go to health care, retail?

I will say that FDA is going to be one of the more challenging organizations to deal with, so we are kind of bypassing that for now to get the thing launched and we have what we are trying to deal with with the FDA on that.

So we haven't got to the point yet of identifying what the long-term implementation, but it definitely would have to be staged because customs would need it that way to work it in.

MR. McGEE: Would you consider using a medium and a small company as you do the pilot to see how it impacts large, medium and small?

MR. SCHENK: We would certainly be willing to do it. The challenge is that the application for regulation under the Trusted Trader Program is closed. I think there is 11, I don't know, 10 or 11 companies that are in it.

CBP really wants to keep it under that list for now. But that's a good point. I will go back to them and see if they'd be willing to -- I don't know if they can add another company to the list or not at this point.

Again, I appreciate the opportunity. We really see this as the next generation, you know, of -- I say this until I'm blue in the face. People get tired of hearing it and it is a global message.

Customs and other government agencies need to get out of the transactional customs process. I is just killing supply chains around the world and moving to this account base, even if you tweak it here or change it however you need it, but the core principle is really what matters, and that's the account-based process.

MR. BLASGEN: Is there anyone saying no,
Norm? Anybody saying, you know, this is a bad idea or
we're not going to, you know --

MR. SCHENK: We have not had -- of anybody we have met, nobody has said no, we don't like it or that type of thing.

Usually it is a lot of questions like that, you know, how are you going to do it, what about this?

In terms of the other government agencies that some may

not view facilitation as an important part of their mandate. That's kind of close to a no, but we take it one step at a time and --MR. BLASGEN: That's great. MR. SCHENK: The global response has been terrific. Thank you again. MR. BLASGEN: All right. We are just waiting for our speaker at 1:35, so we thought we'd take a quick 5, 10 minute break here, get our speaker set up and hear from Nathaniel in about 5 or 10 minutes. [Whereupon at 1:35 p.m. the meeting was recessed.] 

AFTER RECESS [1:45 p.m.] MR. LONG: All right. Let's reconvene here, please. The next event on our agenda this afternoon is to meet with Nate Loewentheil, Senior Policy Advisor at the White House on the National Economic Council. We invited him to talk with us today about some developments going on and the Administration's thinking on infrastructure. Without further ado, let me turn it over to Nate. 

# ADMINISTRATION PORT CONGESTION AND PERMITTING

INITIAIVES

## Nathaniel Loewentheil,

# White House National Economic Council

MR. LOEWENTHEIL: Great. Thank you so much,
David and Ted for having me here today. Thank you all
for being here.

It is really a pleasure to get to spend a couple minutes with you guys and to hear about the challenges and opportunities that you all are seeing in the field. I don't get to spend enough time in these kinds of conversations, so I'm really looking forward to the discussion.

As David mentioned, I'm Nate Loewentheil, I cover transportation and infrastructure at the National Economic Council at the White House.

As you all probably know, the NEC works to sort of coordinate economic policy making across the administration, both when we are proactively promoting legislation but also when we are just trying to think about how to make sure that our agencies are working together in service of the American economy.

So in particular over the last year, I cover as a background a wide range of issues. Surface

transportation, aviation, rail, water infrastructure for cities and the like, and also some of the ports issues, maritime issues.

About a year ago, the Administration, the President launched something called the Build America Investment Initiative and the idea of this effort was to encourage more public/private collaboration in U.S. infrastructure, bring more private financing to the table, generally make sure that the Federal Government was doing everything it could, even without more funding from Congress to make sure that infrastructure was getting built quickly, efficiently and in service of consumers and businesses.

So we launched this last summer. We stood up a series of financing centers at different agencies across the government including the Build America Transportation Investment Center at DOT which I'll come back to in a second, as well as a Center at EPA.

We have done a bunch of work on infrastructure, design and planning and working with an ongoing effort by the Administration on infrastructure permitting which I know is an issue that you guys may want to discuss further.

When we opened up this center at DOT, the Build America Transportation Investment Center, there

was a lot of interest from ports in increased investment, how they could work with DOT to explore alternative financing mechanisms. And so we started looking at sort of port capacity, you know, what the Federal Government could be doing to help ports expand their infrastructure.

And so through that effort also, and of course some of the challenges that some of the ports around the country have faced over the last year, started thinking a little bit about port congestion and what the Federal Government could do on port congestion.

I wouldn't call what we are doing an initiative in the sense that we are not executing anything right now, we are really in just a bit of a listening phase. I'm trying to understand better what are some of the challenges you all are seeing.

So I'm really, really here to hear from you all. If helpful, I'm happy to provide more background on the Administration's overall infrastructure agenda in terms of our surface transportation proposal and the like, but really kind of leave it to you guys in terms of what is most useful.

MR. BLASGEN: Well, Nate, first off, thanks for coming. I'll start.

I know from my perspective when I talk to

LISA DENNIS COURT REPORTING 410-729-0401

shippers about what are the challenges that you have, what are some of the most frustrating things that you are dealing with, it always comes up of late, the ports, and there is a real frustration growing out there in terms of a permanent solution.

You know, there is a lot of companies represented here that will talk to you in detail about that, but it is, you know, how do we get, and this committee is an advisory committee on supply chain competitiveness from a goal standpoint, so we sort of see ourselves as we are going to tee up some elegant solutions here and maybe some of them will be acted on and maybe not, but it is a real important issue to everyone, manufacturers and retailers alike both in and out with our infrastructure and the ports and what can be done to try to facilitate a more efficient flow of inventory and all the money that sits within that inventory.

So anything that you can offer in terms of real life suggestions and tangible things we can do to help that process along, I'm sure these guys will be completely on board with.

So I know, Rick, this is near and dear to your heart and we were just at another meeting this morning where we unveiled the cost of logistics and the press

was there and almost every other question had something to do with the ports.

What can we do about the ports? What do we do about infrastructure in general, but in the ports to begin with. So thanks for your bringing it up.

MR. LOEWENTHEIL: Yeah. Well, let me maybe say a word on the Administration's more general approach to freight movement, you know, which ports is sort of a subset. That might be helpful.

The President as you know is very, very interested in increasing trade and sees freight as -- as a top priority. In our Grow America Act which we released last year which was our six year surface transportation proposal, we put forward a quite significant freight program which would provide competitive grants, \$10 billion, \$18 billion over six years, provide competitive grants for freight investment, encourage states to do better freight planning that incorporates not just the state DOT's and the NPO's, but in fact the freight railroads, the ports, you know, other players who really need to have a seat at the table.

So it is sort of an incentive to get states to think more about this and then providing money, you know, on a competitive basis to support freight

infrastructure. So it is something we've been thinking about a lot generally. You know, of course we need Congress' help to pass any sort of new funding bill, so limited work that we can do under existing authority.

But DOT is also working through, you know, a bit of a strategy and analysis on freight that Congress asked them to do trying to understand what the biggest challenges are. Building on some work over the last couple of years on sort of freight bottlenecks and -- and the like which I know you all are deeply familiar with.

So that is sort of a general view of the work we're doing on freight. I guess what will be helpful for me is to have a sense from you guys of specifically what are the challenges you are seeing in ports.

So we have spoken to a bunch of different ports and different people have slightly different stories. You know, some people talk a lot about labor challenges. You know, other people are talking about chassis and, you know, and having a chassis pool or not having a chassis pool. Other people talk about, you know, obviously the growth in large ships and the pressures that is placing on ports.

So it's helpful to understand from you all more specifically what you are seeing, and I think

closer is what is the role of the Federal Government in solving that. So you know, I don't think it is the role of the Federal Government to help industry better organize itself. You know, we have enough challenges organizing ourselves frankly and I'm not going to suggest that we can help organize, you know, the freight industry better.

So the question is what is the federal role in helping solve some of these, you know, these problems?

CHAIRMAN BLASGEN: Please? And maybe introduce yourself for the record.

MR. GABRIELSON: Hi. Thanks for coming.

Rick Gabrielson. I would say as a shipper, Rick is correct. Those that use the current ports, whether they are east coast or west coast, continue to face a number of different challenges from a congestion standpoint.

The ongoing negotiations on the west coast this past year were very elongated, really brought to light the severe infrastructure challenges that we have. It really did.

I can tell you as a shipper and I'm not alone, a number of shippers, the challenge is when you've got a lot of cargo coming into a space that was not originally designed, I'm talking specifically LA now,

it is the adage of ten pounds of coffee in a five pound can.

And with that you find that as that cargo comes in, it is not able to move off. It wasn't able to move off as quick because the infrastructure wasn't developed to allow easy access in and out. It was designed for a much different time.

And so with that, you found cargo that got buried, got put into areas where you couldn't access it, drivers, and I'm talking industry now, not just us. Drivers that would go in for specific containers would spend hours in line waiting to get that container only to find out that it was buried. You couldn't get it. It's in a closed off area from a safety standpoint, only to be turned away and have to come back another day again.

All of that inconsistency adds significant time to the supply chain. And when that happens, that adds inventory and it adds costs, whether you are an importer or an exporter, it doesn't matter, the issues are the same.

What is important to keep in mind is that the solutions that you come up with are different by port. The solutions that you may put into an LA or Long Beach may not necessarily be applicable in another gateway.

So every situation is unique and the issues are broad. There is not just one issue.

But if you are looking at infrastructure, you know, part of what we need to take a look at is how can the government make it easier for ports and state agencies and shippers to talk, you know, so there are some rules that need to be relaxed, in order for them to be able to engage and talk with one another.

There is an opportunity to go through and take a look at projects from a timeliness standpoint. Some of the projects that get identified take significant amount of time to get done. Decades in some cases.

There are specific projects in the LA area that have been a focus almost as long as I was in that side of the business, which is many, many years, and we have to find a way to speed those up.

Making sure that the processes are covered, but how do we shorten that process? If you look at when those projects were first identified, and if they are not done today, take a look at the costs and the impact over time, because they have been elongated for a long period of time.

We have to find ways of getting through that quicker. Gate accesses in and out, so that's freeway access. Sometimes I refer to them as last mile

connectors, have to be developed. We can't look at just developing a port and say everything is great. You have got to take a look at the accesses in and out all the way through those different areas.

The ability for groups to sit and talk about things like chassis and move those forward. Sometimes there is a role maybe not necessarily a regulation, but in just helping to facilitate conversations between the different stakeholders as a way to bring the parties together to move the ball forward.

Some of the issues have been out there for a long, long time and we seem to be talking about the same issues over and over again without a lot of resolution. So that means that the same recommendations aren't working, we have got to try a different approach because it's not working.

MR. LOEWENTHEIL: So I heard four sort of major topics there and we can sort of go through them one by one.

One is the infrastructure capacity at the ports, how do they expand to meet, you know, growing ship volume and, you know, increasing movement of goods.

Two is some coordination problems between shippers, ports, maybe state agencies and the like, and

there may be some legal barriers to coordination there.

Third is the permitting question, the timing, you know, projects getting delayed, and then fourth is the last mile connectors, how you get sort of that, you know, from the freeway to the port or whatever.

So you know, we can dive into each one of those. I mean, on the first one, the infrastructure capacity at ports, I mean, to what extent is that just a kind of natural thing? It just takes awhile for ports to expand capacity.

I mean, they are often in sort of limited physical geographic areas. It takes awhile to build big projects. I mean, is there a lack of financing? Is there a specific problem there other than sort of natural growing pains as the ports try to expand to meet economic growth?

MR WISE: I will take that one. This ties back into permitting. So it is not just container ports. We have --

MR. LONG: Can you identify yourself, please?
MR. BLASGEN: Use the mic.

MR WISE: [Inaudible] Safarelli [phonetic] We have sort of the poster child of the permitting delay not at the port, but a near dock facility just a few miles from the port which is now -- it has created what

would be the most green rail to truck transfer facility ever built. It is going to have a little garden around it, it has got burms, it has got LNG tractors, all the mitigation pieces have been added and added and added. It is 10 years in the making.

If we had it today, it could have been a solution to some of the congestion problems. In the meantime, we dray a million -- I think it is a million units a year up from the ports 30 miles into the facilities where we load now in downtown LA.

So we would eliminate that dray, build a very green facility. It has been held up for ten years. All we have to show for it is about \$50 million in consulting and legal fees and about 20 lawsuits.

We think we may be two years away, but why didn't that happen? That is one big example for container ports that might have been a solution to the congestion in LA.

MR. LOEWENTHEIL: This is a facility in LA?

MR WISE: In Long Beach, yeah. Adjacent to the port.

MR. LOEWENTHEIL: Yeah. And what is the permitting issue? Do you know the --

MR WISE: It is basically the -- it is whatever the community can come up with to delay the

1 process. 2 MR. LOEWENTHEIL: Federal permitting. 3 MR. WISE: It is anti-growth. It is all -every possible permitting challenge. 4 5 In addition to container facilities, we see 6 just a hard stop on any facilities for bulk on the west 7 coast that have any relation to fossil fuel. So major facility between two oil refineries in Washington Sate 8 9 called Cherry Point was to be built for coal export. It is literally dead in the water five years later. 10 11 Again, anti-growth, using every way to pull 12 the rip cord to stop the permitting process, delay the permitting process, delay, delay, delay, anti-growth. 13 14 MR. LOEWENTHEIL: And this is typically 15 communities around the specific sites using --16 MR WISE: Community, government. MR. LOEWENTHEIL: -- state and federal 17 18 statutes --19 MR WISE: Governors, communities, et cetera. 20 And these are -- we think these are facilities in the

21

22

23

24

25

national interest, they are very important for exports.

We could go into the crude by rail facilities
which are being delayed. In Vancouver, Washington, a
major facility, Tesoro and Savage, are trying to build
full support of the port, but the process in the state

of Washington is delaying, delaying, delaying.

So virtually any bulk facility is facing these kinds of delays, and what people don't realize is this ties into the funding gap.

We all are very frustrated that the Grow America Act isn't already here, right? We are very frustrated that we don't see more than three month funding of highway build. But frankly if you could reduce the permitting uncertainty, the private funds that would flow into infrastructure investment are massive.

So the permitting delay is really hurting the funding process. Who would go in knowingly ten years ago and say I think I will plan a project that may or may not get built in 12 years? That's where we are as a company and that's true across all construction projects, many, many construction projects, not just port related. But it really hits us between the eyes in the supply chain logistics area because we know how important ports are to the competitiveness of the country.

And I think one thing I would like to hear is in the White House effort to kind of focus in on major projects, expedite and so forth which was a very important memo from President Obama two years ago

result in an implementation plan last year, but it seems to have lost some momentum.

That project list doesn't seem like it is really moving. It was an expedited list. How do you go from expediting to making it common practice?

I think you are in the middle of that and I'd like to hear about that part as well. But I didn't want to get too far off the ports.

MR. GABRIELSON: Yeah. Shippers are looking for predictability and consistency, and when it is not there, they are very quiet about it, but they get up and they will move to where they feel they can get it, and with that it may even cost them more money, but consistency and predictability in their supply chains is vital, and even at a cost.

So as you talk about infrastructure and the projects that need to be done, there are probably more projects that need to be done and completed than there is money for.

And there is another piece, and that is the ability to go through and prioritize those projects from a national interest standpoint. You are moving cargo from the middle of the country, could be an export basis, and you've got to take a look at with the money and the resources that are available, where is

the biggest bang for the buck?

And there is a role for someone, I'm not sure who that is, there is a role for someone to be able to go through and make the hard decision. It is the hard choice that says with the monies that we have available, this is where the biggest need is.

Now that doesn't make everybody happy, but that needs to be done.

MR. LOEWENTHEIL: Just to respond specifically to that, I think it is a good point. I mean, obviously the politics of choosing which ports, for example, to favor with federal investments is a complicated piece of business.

But as an interesting model, Australia, they have a federal office that basically prioritizes infrastructure projects or puts out a rating on proposed projects as basically a guide for national investments and it has been a big success.

So, you know, that obviously would take an act of Congress, but just last week, Treasury released a request for proposal for a report to basically identify the 50 most important economic priority infrastructure projects in the country, which is our way of saying let's start a conversation about how we do start to prioritize, you know, TIGER does a good job of this

right, where we're saying look, there is actually some objective truth as to which projects are more important, let's start prioritizing. But I think it is a process to get there.

MR WISE: I think the underlying process is the more important piece. TIGER is okay. The amount of resources that all of us put into TIGER, it is basically \$14 billion of applications chasing \$500 million.

It's like it's harder to get into Harvard, right? And a lot of the little agencies, including states, don't have the resources to put these packages together and the DOT doesn't have the funds to really fund it.

So if we could open up the underlying processes so it is not about necessarily so dependent on federal funding, the capital funding, the private sector funding is there.

Talk to any teacher's fund, any of the major, major investment funds that are looking for infrastructure investment projects, but they need the certainty of -- which we've created uncertainty through the permitting effort.

MR. LOEWENTHEIL: So just to push back a little bit, Dean, I mean, I think freight railroads are

in a slightly different positions than a lot of other parts of the infrastructure sector in that, you know, BNSF obviously has been doing historic levels of investment which is amazing. I mean, you guys are pouring a lot of money in and really building up your infrastructure which is to be applauded from our perspective, but, you know, not everyone is able to fund directly those kinds of capital investments.

And, you know, we have spent a lot of time thinking about how to bring more private investment to U.S. infrastructure when we have had large segments of the policy officials in DOT, Treasury, a bunch of agencies for the last year thinking about this and, you know, we recognize we don't have all the expertise, so we've had 20 conferences and we've had a lot of conversations with folks and I think we're making some progress, but you know, it is challenging because pension funds are looking for much higher rates of return than you can get on municipal bond markets, right?

So people are able to issue debt at much lower costs and they often do so for projects. So I don't think it is sort of a flip a switch and, you know, tens of billions of dollars in pension funds come, you know, running to infrastructure projects. It is a bit more

of a process.

MR. FISHER: I would just tell you I would echo --

MR. LOEWENTHEIL: I'm sorry, I can't quite hear you.

MR. FISHER: I would echo Dean's -- I am with CenterPoint Properties. We have invested in major infrastructure projects and the permitting uncertainty is a significant -- yeah, you can issue municipal bonds, but usually equity has got to go in first to stabilize the project.

And if you are a private investor, you're not going to park tens of millions of dollars in a property or a development project unless you know you're going to get to the finish line.

The other point is I laud your effort to bring in private capital because where private capital wants to go, business will follow, because basically you are looking for a return on investment. So in a way, you would take care of this prioritization issue because if you took away the permitting and these other, I'd say local interference, capital will move into the areas where business wants to go, because --

MR. LOEWENTHEIL: Let the market sort of decide.

1	MR. FISHER: Yeah, and the market will decide.
2	But if you've got this front ended uncertainty and
3	permitting issue I would say another thing, inland
4	ports are as important as port ports, and we have dealt
5	with situations where very, very small towns can impact
6	a very significant project.
7	So some level of federal preemption or federal
8	incentives to get towns out of the way, I mean small
9	towns. We're not talking about Los Angeles, we are
10	talking about tiny towns with populations of 700
11	people.
12	MR. LOEWENTHEIL: This is like on the
13	Mississippi or Ohio River.
14	MR. FISHER: No. In and around Chicago
15	somewhere. We are talking about major freight transfer
16	BNSF and UP.
17	MR. LOEWENTHEIL: I'm sorry. Where are you
18	coming from?
19	MR. FISHER: Pardon me?
20	MR. LOEWENTHEIL: I couldn't see your name.
21	MR. FISHER: Paul Fisher, CenterPoint
22	Properties.
23	MR. LOEWENTHEIL: Oh, okay, okay. Thank you.
24	MR. HUSON: If I can jump in, Nate. Bill
25	Hanson, Great Lakes Dredge and Dock Company. We are a

LISA DENNIS COURT REPORTING 410-729-0401

125 year old company based out of Chicago, neighbor of Rick's there in Lombard, we are in Oakbrook.

We are actually the largest dredging company in the United Sates and you want specifics, so I thought I would go to the dredging piece as well.

First off I want to say again thanks for being here. The discussion on ports is very helpful to us. It wouldn't have happened five or six years ago. Something I think the President can be proud of, he has mentioned ports in his state of the Union twice now. We are going for three next year hopefully.

We have had Vice President Biden on our dredges in the Delaware River, our project is in Miami and hopefully again in Savannah when we start that this fall.

The issue becomes the pent-up dredging demand in the U.S. and the lack of federal funding for projects, particularly -- managed trust fund. Tax gets collected to pay for maintenance dredging and goes for many other things, you may or may not be familiar with it.

But we've been working on that and we're getting better at it. But between that, the Honor Program which the Corps of Engineers nailed it. They spent every nickel they had within the 18 months,

should have been a great story, but it really showed the pent up maintenance dredging demand.

We Can't Wait Program is also something for ports that may not get 100 percent kudos from everybody, but in terms of moving the ball forward, we have seen it. We have seen projects get authorized.

Maybe 20 years is too much. Sometimes, you know, ten years or five years is not such a bad comparison, but we have also seen Governors weigh in on their ports and help with funding ports around the country.

And to get to the P3 argument, the public -the private money, we see that as well. The word of
the bill had an allowance for the corp to look at P3's
as an option for alternative financing. We are a
publicly traded company, our guys are constantly
telling us private money is available, how are you
going to make it work? And the regulatory piece is
huge, you know, particularly on water projects with all
the other agencies involved with it.

So I think part of it is the bully pulpit that the Administration has to move the ball forward is very helpful to us, speaking about ports, speaking about water, just speaking about infrastructure. That wasn't even happening last campaign.

And I have heard it said that one of the

LISA DENNIS COURT REPORTING 410-729-0401

reasons infrastructure isn't a campaign issue is because it is bipartisan. Everybody agrees it needs to be done, but nobody knows how to fix it.

MR. LOEWENTHEIL: Yeah.

MR. HANSON: So if you started the conversation, let's keep it moving and don't let it die. This supply chain committee has been very helpful for that discussion.

MR. LOEWENTHEIL: Yeah. Well, I should have started off by saying, you know, I hope you all know this. I mean, the President just really genuinely cares deeply about infrastructure. He just thinks it is one of the basic foundations of competitiveness and I think you've seen that.

You know, I don't think any President since probably Eisenhower has spoken as much about the interstate highway system and ports and all of that stuff. I mean, it has just been a really, really consistent priority and we have been pushing Congress, you know, as hard as we are able to get to a long-term funding bill and to make the kinds of investments we need and, you know, that's just a heavy lift as you know.

But I heard you talk a little bit about sort of P3 structures that you could -- or models on Army

Corps projects and how you could try to work that out.

That's a complicated policy matter. I think it is something we are definitely trying to explore a little bit internally, but, you know, I have to make sure that the government's equities are protected so that, you know, but I appreciate you flagging that.

On the permitting issue, going back to Dean's comments, I think it is fair to say that the Dashboard was a success, that we really did make progress with that and that the OMB implementation plan that came out, and this is off the record, but I would say, you know, the 100 point plan has not been fully executed yet to say the least I would say, and so, you know, that is a priority for us and we are thinking about how to make sure that we consolidate some of the gains and implement some of the best practices we have learned.

So I'm optimistic we'll be making some progress in the months ahead. But it's a good flag. Please?

MR. COOPER: Hi, I'm Jim Cooper. I'm with the American Fuel and Petrochemical Manufacturers. I've got nothing unique to say here. I mean, and I'll explain why.

Basically we were part of a group that over the past two years have gone around the country talking

about issues, and what has been amazing is my participation with this group in particular over the past two years we are talking about the same things.

Everywhere we went, no matter what the location, no matter what the transport mode, no matter what the manufacturing sector, everybody kept talking about permits and workforce development. So those were two recurring things everywhere we went.

Our industry alone, we have got over \$100 billion in planned investment that has been publicly announced. The whole key factor in all of this, especially building upstream projects that develop these building block materials that are used throughout manufacturing, permitting becomes the critical issue.

And now people are talking about investing in parts of the country where they never previously thought about that and it is primarily due to shale development.

And so a lot of people are thinking oh,

American Fuel and Petrochemicals, you are just worried

about gasoline. No, we are really care about the

manufacturing supply chain because we are sitting on

probably the greatest potential that we ever sat on

since probably iron was brought out of the Great Lakes.

And so to do that, we have to have

infrastructure in place. Not just ports. We love ports, we want to export things. Obviously we want to export ultimately value added products, but to do that, we have to have this whole supply chain moving in conjunction.

If we don't get this one right, we are, you know, this is probably it is the way I'm looking at it, or at least before I retire. But if we do get it right, I think we have a significant opportunity for downstream manufacturing to take a fresh look at this country and say not only can we build it, but we can move it, and that's what is important. Thanks.

MR. LOEWENTHEIL: That's helpful. I would say on the going back to one of the earlier comments, the last mile connector's piece, I mean to me that is one of the areas where you really need public investment and you know, it is sort of -- it is necessary but not sufficient, but definitely necessary for really improving the freight system as a whole is nailing that last mile connector piece.

And I think that is an area where Congress is increasingly receptive to the idea that we need a federal freight program that really targets these critical places, because when you look at the data, I mean, there is like 10 or 20 or 30 places in the

country where the impacts of these last mile problems are basically spreading throughout the supply chain, and so I think that's a really great point to be, you know, educating people about it, educating elective leaders about is the importance of the last mile and how our federal role could play there to really improve the situation, because I think as you watch the upcoming debate on service transportation, it will be a little bit of space to think about, you know, what one new program might look like.

MR. LONG: Excuse me. There will be a discussion tomorrow with representatives from DOT and others on that issue as well.

MR. VILLA: Hi, I'm Juan Carlos Villa with the Texas A&M Transportation Institute.

Following the ideas of the ports, in most of the stories we have performed, the land ports of entry also play a major role and it can take from 10 to 15 years to build a new POE.

So I think that is a role for the federal government to coordinate the different agencies that interact there. You know, GSA is the one, you know, who is supposed to build the port and CBP operates the port, but there is no coordination among them, and again, the private sector is willing to put some money

in order to operate that port as well.

There was a change in the law that allows CBP to receive funding, but still for the operation, not for the construction itself. So I think this is a topic that, you know, you should also -- can take a look. Again, it's coordination among federal agencies, not with the private sector.

MR. LOEWENTHEIL: Yeah. But when you look at the investment levels from GSA, I mean, it's like \$150 million a year for all land ports of entry which is a huge percentage of our trade.

So I agree with you, that's a huge area where there should be more attention. I will take that back to my team.

MR. STEENHOEK: Good afternoon. I'm Mike Steenhoek with the Soy Transportation Coalition. I represent soy bean farmers.

Back to the topic of the west coast disruption earlier this year. I and other stakeholders, other organizations, you know, we applauded the administration when Secretary Perez got actively engaged in the discussion and ultimately issued kind of the ultimatum that this either needs to get resolved here on the west coast or we are going to move the discussion to Washington, DC and that really seemed to

expedite the discussion and we applaud the Administration for that.

You can probably make the argument, one can probably make the argument that one of the reasons why the discussions were put more on a fast track was because we had gone through a protracted period of discomfort and pain across many industries, and so people were more willing to negotiate with greater urgency.

But I guess the comment that I have is while we were very appreciative that the Administration did ultimately get engaged, the question that I have is what was the line in the sand, or could the line in the sand be drawn further out, so that instead of what we witnessed last year where there was severe pain and discomfort throughout the economy, and at that point we saw greater engagement with the Administration, is it possible to move that line in the sand out further so that maybe warning clouds serve as the trigger or moderate degree of pain serves as the trigger instead of an extreme amount of pain serves as the trigger.

And I know this is a subjective line to draw and if someone attempts to do it, it will be an imperfect line in the sand, but I would just encourage that that line of thinking, because for those of us who

are in the export business, we just see -- and those who export off the west coast, off the east coast, off the gulf, we just kind of see it is only a matter of years until we go through this same situation again and that cannot be our way of doing business.

I always try to remember, you know, the best bit of economic development advice I ever received was first protect what you have, second, grow what you have, and then three, then try to acquire what you don't have.

When you have a system of ports that doesn't work in concert with this industry, with our economy, it opens the door for other countries to step in and it impedes our ability to protect what we have. And there are consequences of that and they remain. Thank you.

MR. LOEWENTHEIL: We hear your concerns on that. I mean, I think, you know, the Administration thinks it is important that unions, you know, they have a right to try to tackle these problems on their own and to negotiate.

And I think we are conscious of the fact that the Federal Government should not -- it is not appropriate to step in early in a process. I hear you that exactly when early ends and catastrophe begins there is a lot of space and that's important to be

thoughtful about that, but, you know, from our perspective we were monitoring the situation pretty closely and we are glad it was resolved and, you know, ultimately harmonious -- you know, relatively harmonious fashion. But I appreciate the comment.

So I mean, one topic to go back to, maybe before I wrap, is this idea of -- going back to Rick's very helpful opening framework. You know, the second point about the coordination issues.

This is something that we have had raised a lot to us, that somehow the Federal Government could help to bring some stakeholders together to resolve some of the, you know, congestion issues, maybe at specific ports or nationally.

I know that New York, for example, has done a great job of pulling together this sort of committee of different stakeholders to try to figure out how to solve the local problems and LA is doing something similar.

But I'm interested in your thoughts if there is a useful role there. I mean, these kinds of conversations are extremely helpful. Do you think there is a -- can you be a little more specific on whether some convening process could be helpful?

MR. KUNZ: Hi. My name is Ricky Kunz, I'm

with the Port of Houston Authority.

Yes, I think definitely that can be a great help. I will give you an example of what we already do. We have a group called ACES which is the Advisory Council of Executive Shippers. It has companies such as the Container Store, Home Depot, WalMart, Exxon Mobile, Chevron Phillips, et cetera, et cetera, and we bring them together trying to once a quarter just to discuss best case or best practices for our port in order to move the cargos in and out more efficiently.

So to have our government, Federal Government bring together a group like that to discuss that on a nationwide basis I think would be of immense help to everyone.

There are a couple of other things I would like to point out. I want to tell you a very short story.

About 1985 the Port of Houston Authority, we are a non-federal sponsor for maintaining the authorized depth and width of the channel, Houston Ship Channel, which I might point out is the largest foreign tonnage port in the United States if you're not aware of that.

It is to serve cargos for the consumers, not to mention the largest petrochemical complex in the

United States, second in the world only to Rotterdam. 1 2 But it is of dire need in order to keep that channel 3 open to take care of the consumers in the United States. 4 5 It took more than 20 years to take that 6 channel down to 45 feet, 13.7 meters. It took us from 7 2005 until about 30 to 60 days from now in order to 8 dredge two very short channels which is actually Corps

You know what? We had to do that in order to take care of the consumers in middle America.

of Engineers' responsibility. We couldn't wait 15

years for that to happen, we had to pay for it

ourselves. So we are spending \$150 million.

So my point of telling you that story is we need to make this process a little more simple. Much more simple than what it is.

 $$\operatorname{MR.}$  LOEWENTHEIL: A lot more what? I'm sorry.

MR. KUNZ: Simple.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. LOEWENTHEIL: Simple.

MR. KUNZ: In order to expedite and move forward.

The last thing I would like to say is just to reiterate something Mr. Gabrielson said, is every port has a little bit of a unique working, or way of doing

their job.

You take someone on the west coast, they are landlord ports like LA, Long Beach, they have other operators. When you come to Houston, we are the operator, all right? So it's a little bit different when you come into our neck of the woods.

MR. GABRIELSON: Let me tag onto that.

Because of that, I think there is an opportunity from an engagement standpoint to do a couple things.

One is to understand the nuances that you see by region so we don't come in with a one size fits all approach because it won't work. So there is a level of understanding and education that takes place with it.

There is an opportunity to go through and I think expedite the ability to have the FMC relax either the rules or grant permission for the different authorities to get together, to be able to bring in the state, bring in whether it be landlord or other authorities and then bring the various stakeholders so they really -- one getting under the table and then begin to really understand what are the unique challenges that are within that specific region and then what is the role for each of those stakeholders, including the government if there is one at that point.

So you begin to put together a more definitive

action plan that begins to address the issues that are within that region, looking farther back into the connectors, you know, whether it be the Midwest or other parts of the country or from an export standpoint as well, because it has got to go both ways. Okay.

MS. MOND: So Rebecca Mond with the Toy Industry Association. A couple of quick points.

One being that when bringing folks together, one of the key points that we have seen has been so far effective with LA, Long Beach, is that it is important that all of the stakeholders are included. So we don't want anybody developing solutions in a vacuum because in the supply chain, one solution impacts the next person impacts the next person.

So having the shippers at the table is important as well as having the vessel operator, so we saw the vessels. They thought that it was a solution to the increased trade and to reducing cost was the 20,000 container ships, but that clearly wasn't working for the ports or isn't working for the ports.

The other thing that you mentioned in the beginning is that you guys are in the listening phase right now and I certainly appreciate that. Right now there is a lot of folks who are really interested in seeing a solution and there is a lot of people who are

much more interested in this issue than have ever been and I think that might be one of the only good things that has come out of this west coast port congestion is that a lot more folks are engaged, and so it would seem that this would be a great time to be able to propose something, even port congestion, improving port efficiency, that is a bipartisan agreement and it shouldn't be a partisan issue.

Unfortunately we are seeing a lot of partisan politics in some of the bills that have been proposed, and so being able to weigh in on potential solutions that would be bipartisan agreed on right now would certainly be of help.

MR. FISHER: One of the great ideas out there was the infrastructure bank. Why did that die?

MR. LOEWENTHEIL: I think you'd have to ask
Republicans in Congress on that one. I think the
President has proposed it in every single one of his
budgets. It has been an idea that we have talked about
literally for years.

I think you saw some bipartisan movement at moments, there were a couple of different proposals on the Hill for an infrastructure financing authority, calling it a few different names, but, you know, Republicans just were not in support of creating a new

1 government institution or funding it, and so it just 2 has been lying sort of dormant. 3 MR. FISHER: Thanks. MR. LOEWENTHEIL: Great. Well, if there 4 5 aren't any other comments, I just want to say I really 6 do appreciate all of your time. I have a lot of notes. 7 If anyone has final thoughts, I'm very open to 8 Otherwise I look forward to continuing the them. conversation. 9 MR. BLASGEN: Nate, thanks so much for 10 addressing us. I appreciate it. 11 12 [Applause.] 13 [Pause] Looking ahead, does everyone have 14 MR. LONG: the agenda for tomorrow handy? Did you receive that? 15 16 Okay. Yeah. We revised it and sent a new one out yesterday. 17 Basically let me just mention a couple things 18 19 about that. Small changes, nothing drastic here. 20 For today, for example, we had planned to 21 schedule Tiffany Melvin to give a quick update on some of the things going on with information issues inside 22 23 the Data and Information Subcommittee.

going to insert that close to the coffee break.

We are going to move that to tomorrow.

24

25

was not time add it to the new agenda, so that particular block that we're looking at for right now is going to be postponed.

MR. BLASGEN: Is Tiffany able to call in for that tomorrow?

MR. LONG: Yes. She will call in. It will be the same thing as before. I expect it will be a very brief report on the order of 10 or 15 minutes.

The big change for tomorrow, we had originally been looking to have a senior government representative at 1:00. Instead we were able to get the Deputy Secretary of Commerce to come talk to us at 11:00.

He will be talking a lot about some of the priorities for supply chain and I expect some of the congestion issues that we have already touched upon.

This is remarkable because what is going on in the government right now is we have the two days of meetings today and tomorrow with the government of China over the strategic and economic dialogue. So he was willing to make himself available to come talk with you tomorrow about that, so that will be a good thing.

That required some other adjustments to the program. We have rearranged the Finance and Infrastructure Development Committee report, something brief from Mike to talk about some of the chances to go

into some detail on specific financing issues.

We moved that to 11:30. I think that will be able to build off some of the material that is coming out of the work from the Freight Movement Group.

The other change with that, we are going to steal some of Sean's time tomorrow for the Trade and Competitiveness Group, because I think given that they have just issued a recommendation this may be more time than necessary.

I mean, the recommendation was fine and it's gone, so we will kidnap some of that time for Tiffany to talk about that.

So otherwise, except for those couple of changes, the program is going to look much like it does now. So I think it might be good to just take a quick spin through what we plan to do tomorrow and then break a couple of minutes early.

MR. BLASGEN: Yeah, that would be great. One of the things that it would be good to know is if there is any recommendations that we think we will be voting on tomorrow.

I'm not sure if there is anything that far along, but if the subcommittees would also talk about when they do think that there will be recommendations that we'll be teeing up possibly at our next meeting.

1 I know we will spend a lot of time, Rick, on 2 the Freight Movement Committee, but I'm not sure that 3 there is anything that will be voted on tomorrow. wrong in that regard? 4 5 I think we're good. MR. LONG: 6 MR. BLASGEN: I think we are good to go, 7 right? So no, it will be great to hear. Is Ann going 8 to be here tomorrow, David? 9 MR. LONG: Yes.

MR. LONG: So we'll have a full discussion. We will have a full discussion tomorrow of workforce development issues. We have a guest speaker from the Department of Labor.

MR. BLASGEN: So --

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

This is the person that the group wanted to hear from the last meeting. They will provide an expert picture of what is going on in financing, different programs for that, and then we blocked out time for the group to talk about some of the issues that are important to the committee.

MR. BLASGEN: One of the things that we want to talk about too before we leave tomorrow, our schedule, at least time frames, general time frames that you had kicked out for next year's meetings.

So think about that. That was in one of

LISA DENNIS COURT REPORTING 410-729-0401

David's notes, so we do need to select some days and it would be good to get the collective view of the group.

Does this model still work where we come in from noon to three on the first day, have time for subcommittee meetings and then meet the following day from 9 until 2? Is that a model we want to continue for future meetings? We will talk about that a little bit later tomorrow afternoon.

MR. LONG: And then lastly, are there other things we ought to add to the agenda for tomorrow? I think we're in good shape for tomorrow.

Any other points or ideas we'd like to have built -- oh, I know, I forgot to mention one other thing. Excuse me.

The other thing, I don't know if I mentioned this earlier, but our agency together with all of the other agencies that touch anything in government engage in a thing called the Committee on Marine Transportation Systems.

In some areas the group has been extremely active in things that pertain to what we're doing here and they have been doing a lot of work lately on the whole question of funding infrastructure for ports and related maritime systems.

So the way it is working out this year,

LISA DENNIS COURT REPORTING 410-729-0401

1 2

someone I think you may have met from previous ACSCC meetings, our Assistant Secretary Holly Bamford, an outstanding individual, is going to be heading up the CMTS for the next year.

We have invited two of her staff members, Glen Boledovich and also Bill Hanson is going to pitch in to help with this a bit to talk about some of the ways in which that committee can request our guidance on specific port related issues.

I think that's a, you know, just like having the NEC talking to us about ways we can help, having CMTS come to us for advice speaks volumes for the quality of what you're doing. So we will fit that in also in the afternoon around the coffee break. So that will be another 10 minutes there.

So that's all I have for now.

MR. BLASGEN: And then the other handouts that we had was the subcommittee, ad hoc committee we put together on permit speed and reforming that. I think that has not changed since we sent it out, and then Rick's advisory committee on Freight Policy and Movement.

This is pretty much the same, too, so our homework tonight is make sure we review those so we can come talk intelligently on them tomorrow because there

is a lot of good, really good information and good meat

I think in those recommendations, too.

MR. LONG: Now one last point to add on Rick

Gabrielson's paper on that is basically one of the key

issues in that that we saw last time is basically that

the way we frame this issue affects where we put

7 different parts of the work in the different

subcommittees.

So it is going to be really important to talk this through and I think the preparation with DOT talking about where they are on some of the issues we just heard mentioned now and looking at how we want to attack those issues is going to be a good outcome tomorrow. So --

MR. BLASGEN: Anything else? Does anybody have anything else to discuss or agenda items for tomorrow?

[No response.]

MR. LONG: And we also have members of the public at large here. I invite more formal comments. Everyone has been participating as it is anyway, but comments from others who haven't spoken who would like to?

[No response.]

MR. LONG: Okay. Then let's adjourn.

LISA DENNIS COURT REPORTING 410-729-0401

1	MR. BLASGEN: Great. Let's adjourn and we
2	will see you all back here tomorrow morning.
3	MR. LONG: It will be the same place, now that
4	everyone is familiar with the route.
5	[Whereupon, at 2:37 p.m., the committee was
6	recessed.]
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
$\sim 4$	

25

## CERTIFICATE

This is to certify that the foregoing

proceedings of a meeting of the Advisory Committee on Supply Chain Competitiveness, held on Tuesday, June 23, 2015, were transcribed as herein appears, and this is

6 the original transcript thereof.

ANTHONY DENNIS,

Court Reporter